

# Unpacking the CMS Meaningful Measurement and Improvement Strategy



January 31, 2019

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#### **Discussion Topics**

### Introduction

### **Meaningful Measures Overview**

- New Approach to Meaningful Outcomes
- Four Strategic Goals
- Objectives
- Framework
- Progress to Date
- Next Steps
- Resources

### **Panel of Speakers**

**Question & Answer Session** 





#### **Learning Objectives**

By the end of this presentation, participants should be able to:

- 1. Identify an objective of the Meaningful Measures initiative
- 2. Recognize the challenges with quality measures and quality measure development that have led to the need for the Meaningful Measures initiative
- 3. Recognize an example of how CMS has used the Meaningful Measures Framework to improve quality reporting.





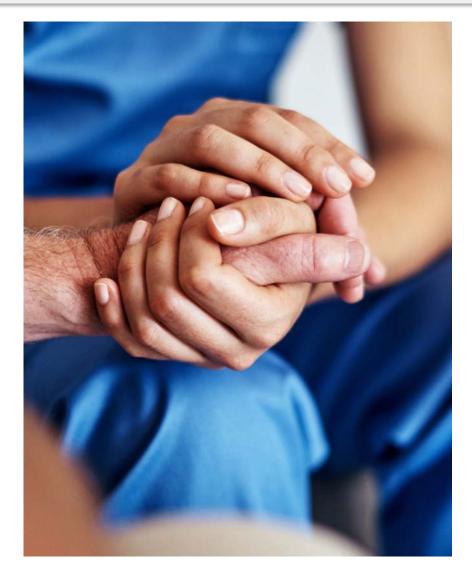
#### Introduction

#### Primary goal of the Administration:

Remove obstacles that get in the way of the time clinicians spend with their patients

#### **Patients Over Paperwork**

- Shows CMS's commitment to patient-centered care and improving beneficiary outcomes
- Includes several major tasks aimed at reducing burden for clinicians
- Motivates CMS to evaluate its regulations to see what could be improved







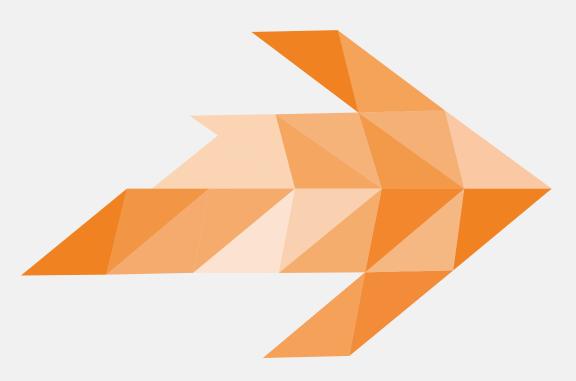
#### **Speakers**

- o Reena Duseja ,MD, MS
- Tamyra Garcia, MPH
- Kyle Campbell, PharmD
- o Dale Bratzler, DO, MPH



# **Meaningful Measures Overview**

Reena Duseja, MD, MS Chief Medical Officer Quality Measurement and Value-Based Incentives Group Centers for Medicare and Medicaid







#### A New Approach to Meaningful Outcomes

#### What is Meaningful Measures Initiative?

Launched in 2017, the purpose of the Meaningful Measures initiative is to:

- o Improve outcomes for patients
- Reduce data reporting burden and costs on clinicians and other health care providers
- Focus CMS's quality measurement and improvement efforts to better align with what is most meaningful to patients





# A New Approach to Meaningful Outcomes (Cont.)

#### Why Implement the Meaningful Measures Initiative?

- There are too many measures and disparate measures
- o Administrative burden of reporting
- Lack of simplified ways to focus on critical areas that matter most for clinicians and patients





#### **CMS Strategic Goals**







#### **Meaningful Measures Objectives**

Meaningful Measures focus everyone's efforts on the same quality areas and lend specificity, which can help identify measures that:



Address high-impact measure areas that safeguard public health



Are patient-centered and meaningful to patients, clinicians and providers



Are outcome-based where possible



Fulfill requirements in programs' statutes



Minimize level of burden for providers



Identify significant opportunity for improvement



Address measure needs for population based payment through alternative payment models



Align across programs and/or with other payers





#### **Meaningful Measures Framework**

#### **Meaningful Measure Areas Achieve**

- High quality healthcare
- o Meaningful outcomes for patients

#### **Quality Measures**



#### Criteria meaningful for patients and actionable for providers

#### Draws on measure work by:

- Health Care Payment Learning and Action Network
- National Quality Forum- *High Impact Outcomes*
- National Academy of Medicine *IOM Vital signs Core Metrics*

# Includes perspectives from experts and external stakeholders:

- Core Quality Measures
   Collaborative
- Agency for Healthcare Research and Quality
- Many other external stakeholders





#### **Visions for Quality Reporting**

#### **KEY LEVERS**

# Engage Patients and Providers

- Measures development begins from a personcentered perspective
- Involve patients and caregivers in measure development and public reporting efforts
- Involve first-line health care professionals on the front line are involved in measure development, implementation, and data feedback processes

#### Strengthen/Facilitate Interoperability

- Ongoing, timely information is provided to health care professionals
- Data collection and exchange is low burden
- Quality measure data is fed into planning and implementation of quality improvement initiatives

#### Optimize Public Reporting

- Relevant, actionable data is accessible to a variety of audiences
- Patients and caregivers have access to data

#### Aligned Measure Portfolio

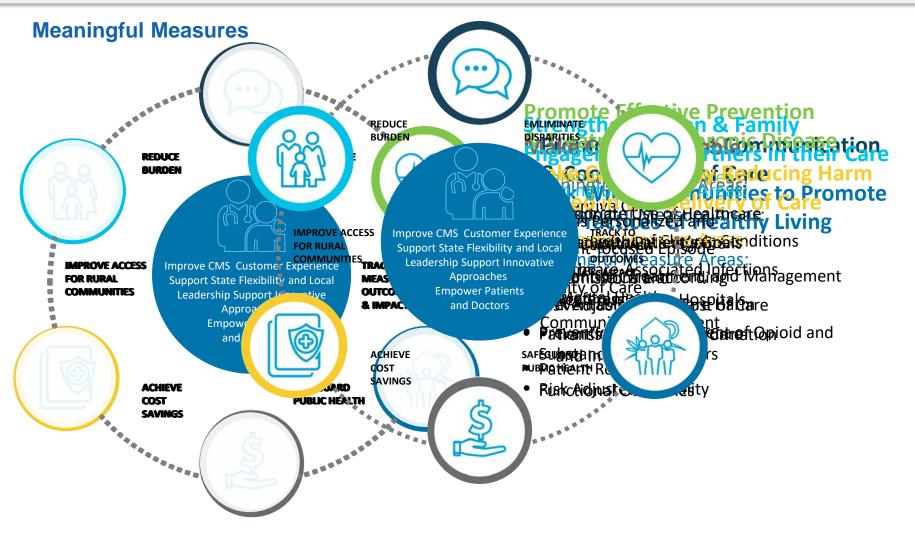
- An enterprise-wide strategy for measure selection focuses on patientcentered, outcome, and longitudinal measures
- Infrastructure supports development of health IT enabled measures

#### Aligned Quality Reporting and Value-based Purchasing

- Aligned and streamlined policies and processes for quality reporting and value based purchasing programs
- CMS demonstration programs have flexibility to test innovative models, while maintaining a desired end state of alignment with legacy CMS programs











# **Promote Effective Communication & Coordination of Care**



### MEANINGFUL MEASURE AREAS:

#### **MEDICATION MANAGEMENT**

#### Measures

Use of High Risk Medications in the Elderly - QPP

Medication Reconciliation Post-Discharge - MSSP

Annual Monitoring for Patients on Persistent Medications (MPM) - QRS

Drug Regimen Review Conducted with Follow-Up for Identified Issues - IRF QRP, LTCH QRP, SNF QRP, HH QRP

#### ADMISSIONS AND READMISSIONS TO HOSPITALS

#### Measures

Standardized Readmission Ratio (SRR) - ESRD QIP

Plan All-Cause Readmissions - Medicaid & CHIP

#### TRANSFER OF HEALTH INFORMATION AND INTEROPERABILITY

#### Measures

Use of an Electronic Health Record - IPFQR, QIO

#### **Programs Using Illustrative Measures**

- Quality Payment Program (QPP)
- Medicare Shared Savings Program (MSSP)
- Health Insurance Marketplace Quality Rating System (QRS)
- Inpatient Rehabilitation Facility Quality Reporting Program (IRF QRP)
- Skilled Nursing Facility Quality Reporting Program (SNF QRP)
- Long-Term Care Hospital Quality Reporting Program (LTCH QRP) Home Health Quality Reporting Program (HH QRP) End-Stage Renal Disease Quality Incentive Program (ESRD QIP) Medicaid and CHIP (Medicaid & CHIP) Inpatient Psychiatric Facility Quality Reporting (IPFQR) Program Quality Improvement Organization (QIO)





### **Promote Effective Prevention & Treatment of Chronic Disease**

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### **MEANINGFUL MEASURE AREAS:**

#### **PREVENTIVE CARE**

#### Measures

Influenza Immunization Received for Current Flu Season - HH QRP

Timeliness of Prenatal Care (PPC) - Medicaid & CHIP

Well-Child Visits in the First 15 Months of Life (6 or More Visits) - Medicaid & CHIP

#### MANAGEMENT OF CHRONIC

CONDITIONS

#### Measures

Osteoporosis Management in Women Who Had a Fracture -QPP

Hemoglobin A1c Test for Pediatric Patients (eCQM) - Medicaid & CHIP

#### PREVENTION, TREATMENT, AND MANAGEMENT OF MENTAL HEALTH Measures

Follow-up after Hospitalization for Mental Illness - IPFQR

#### PREVENTION AND TREATMENT OF OPIOID AND SUBSTANCE USE DISORDERS Measures

Alcohol Use Screening - IPFQR

Use of Opioids at High Dosage - Medicaid & CHIP

#### RISK ADJUSTED MORTALITY

#### Measures

Hospital 30-Day, All Cause, Risk-Standardized Mortality Rate (RSMR) Following Heart Failure (HF) Hospitalization - HVBP

Programs Using Illustrative Measures Quality Payment Program (QPP) Home Health Quality Reporting Program (HH QRP) Medicaid and CHIP (Medicaid & CHIP) Inpatient Psychiatric Facility Quality Reporting (IPFQR) Program Hospital Value-Based Purchasing (HVBP) Program





#### **Getting to Measures that Matter**

#### The Meaningful Measures Initiative:

oAligns with existing quality reporting programs and helps programs to identify and select individual measures

oAllows clinicians and other health care providers to focus on patients and improve quality of care in ways that are meaningful to them

oIntends to capture the most impactful and highest priority quality improvement areas for all clinicians including specialists

ols used to guide rulemaking, measures under construction lists, and impact assessments





From Vision to Reality: Progress to Date







#### Meaningful Measures: Progress to Date

#### **MUC Lists**

In 2017, narrowed the initial **184 measures** submitted during the open call for measures to **32 measures (83% reduction)**; this reduced stakeholder review efforts

#### The 32 measures:

- Focus on achieving high quality health care and meaningful outcomes for patients, while minimizing burden
- Have the potential to drive improvement in quality across numerous settings of care, including clinician practices, hospitals, and dialysis facilities

In 2018, experienced lower measure submissions because CMS was able to articulate the specific types of measures we were looking for; this reduced CMS <u>and</u> stakeholder review efforts





#### **Meaningful Measures: Progress to Date**

#### In the FY 19 Medicare Hospital IPPS and LTCH Prospective Payment System Proposed Rule, CMS proposed:

- Eliminating a total of 19 measures (and decreasing duplication for an additional 21 measures) that acute care hospitals are currently required to report across the 5 hospital quality and value-based purchasing programs
- Removing 8 of the 16 CQMs to produce a smaller set of more meaningful measures and in alignment with the Hospital IQR Program beginning with the 2020 reporting period
- Removing certain measures that do not emphasize interoperability and the electronic exchange of health information
- Adding new measures, such as Query of the PDMP and Verify Opioid Treatment Agreement, related to e-prescribing of opioids





#### **Meaningful Measures: Progress to Date**

#### In the Quality Payment Program Year 3 NPRM, CMS proposed:

- Removing low-value and low-priority process measures
- Focusing on meaningful quality outcomes for patients
- Moving clinicians to a smaller set of Objectives and Measures with scoring based on performance for the Promoting Interoperability performance category
- Using the "ABC<sup>™</sup> methodology" for public reporting on Physician Compare, to determine benchmarks on *historical* data to provide clinicians and groups with valuable information about the benchmark before data collection starts for the performance period; the goal is to help make measures more meaningful to patients and caregivers

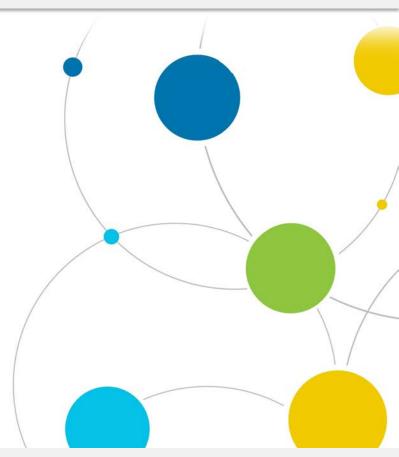




#### Meaningful Measures Future Direction

Use the foundation of the Meaningful Measures framework to:

- Engage with key stakeholders to help move towards achieving high value outcomes in our CMS programs.
- Better support providers who invest in practice innovation, care re-design and coordination through new and revised alternative payment models.
- Advance options for feedback and data analysis, improving data collection and submission systems through technology, and enhancing population health management initiatives.



#### **GIVE US YOUR FEEDBACK!**

<u>MeaningfulMeasuresQA@cms.hhs.gov</u>





#### **Meaningful Measures Website**

#### Go to:

https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/QualityInitiativesGenInfo/CM S-Quality-Strategy.html

#### Meaningful Measures Framework

CMS's new comprehensive initiative "Meaningful Measures" was launched in 2017 and identifies high priority areas for quality measurement and improvement. Its purpose is to improve outcomes for patients, their families and providers while also reducing burden on clinicians and providers.



#### **Cross Cutting Connections**

Meaningful Measures will move payment toward value through focusing everyone's efforts on the same quality areas and lend specificity, with the following principles for identifying measures that.

- 1. Address high impact measure areas that safeguard public health
- 2 Patient-centered and meaningful to patients
- 3. Outcome-based where possible
- 4. Fulfill requirements in programs' statutes
- 5. Minimize level of burden for providera
- 6. Significant opportunity for improvement
- 7. Address measure needs for <u>population based payment through</u> alternative payment models
- 8 Align across programs and/or with other payers (Medicald, commercial payers)

"At CMS, our overall vision is to reinvent the agency to put patients first. We want to partoer with patients, providers, payers, and others to achieve this goal. We aim to be responsive to the needs of those we serve."

> Administrator Seeme Verme Center for Medicaire and Medicaid Services

#### Featured video

"It is recommended to view the video below with Flash disabled in Chrome, Firefox, or Internet Explorer 11 browsers, due to known usability issues with other browsers.



#### Patients Over Paperwork



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#### **Meaningful Measures Fact Sheets**



AEANINGFUL MEASURES Initiative

# Overview of the CMS Meaningful Measures Initiative

Launched in 2017, CMS's new comprehensive "<u>Meanupolal Measures</u>' initiative identifies high provely areas i availy measurement and improvement to improve outcomes for patients, their families, and providers while also reducing burden on clinicians and providers. The Meaningfa Measures instable draws on pairs measure work performed by the Health Care Dayment Learning and Action Network, National Quality Forum, and National Academics of Medicine. It includes perspectives from patient representatives and additional experts such as the Core Quality Measures Collaborative, and many other external stakeholders.

Principles for identifying Meaningful Measures Meaningful Measures will move payment toward value by focusing everyone's efforts on the same quark advancing specificity by identifying measures that:

Are patient-centered and meaningful to patients, clinicians, and providers Are patent-contervo ano meaningna su patento, cansatos, ano pre Address high-impact measure areas that safeguard public heath

- Are outcome-based where possible
- Create significant opportunity for improvement Address measure needs for population based payment twough atternative payment r Minimize level of burden for providers
- Create significant opportunity for improvement

Rethinking Our Approach to Meaningful Outcomes The Manningful Massues Francesco sunds your multiple concepts that defined high im-measurements and quality improvement. We refer to more right negret areas as interaining (see Meaningful Measures Pagelice below). These Meaningful Measures areas (see Meaningful Measures) against below). energina menunes grapas universi, tenere menungua menune anten Offer more granular details in terms of unital measurement areas to focus on Unter more granular organs in terms of what measurement areas to notice on Use a new sporcisch to development and implementation of measuringful quart reducing the burden of quality reporting on all clinicians and providers

## MEANINGFUL MEASURES Initiative

### The CMS Meaningful Measures Initiative:

# What It Means to Patients, Families, Clinicians and Providers

Launched in 2017, CARD's new comprehensive "Material's Material's initiative identities high priority areas for quality measurement and improvement to improve dust onces for patients, their families, and providers while also reducing burden on clinicians and providers.

Measures that Matter - What You Need to Know What Date This Inhibitive Mann for Regis Receiving cars, families, and Canegolusz. Caregolusz and an analysis of the service o

How Will the Meaningful Measures Initiative Reduce Burden for Clinicians and Providens? Now Wall the Meaningful Measurer instance Reduce Burden for Clinicions and Providers? The Meaningful Balance Framework applies arens of cross-cuting critical will apply bo every calley measure and help balance for the second of the second applies of the second a

What Does This Initiative Mean for Clinicians Including Specialists?

What Does This Indicative Mean for Clinicions Including Specializes? The Meanspher Measures instances in interdeduce to report the most report and highest priority quality improvement areas and clinicians, noting specialists. For example, Michael addromos and health care associated effections are cross-calling areas for measurement across at wellings of care. Taking orthopolic surgeons as an example, such an instantion states and surgeon to same functional outcomes that any one important to the term Massauring pattern operating that the patient's functional outcomes and any operating the surgeon factor and the surgeon of the surgeon of the surgeon of the operating and the surgeon state outcomes. It is applicable from both to death throughout the destingtion of patient across care settings

How the Meaningful Measure Areas Affect Existing CMS Programs How the Meaningful Measure Areas Affect Existing CMS Programs Meaningful Measures will help programs identify and safet ministrations. Meaningful Measure and are interpret in tensore measures appriment across Case programs and department (Addismat), "will point to high programs and department of the pape in available point measures while helping guide CMS's affort to develop and implanment quality measures to fit mose gaps.

https://www.cms.gov/Medicare/Quality-Initiatives-Patient-Assessment-Instruments/QualityInitiativesGenInfo/MMF/Shareable-Tools.html





#### Where to Find Meaningful Measures

CMS Measures Inventory Tool Centers for Medicare & Medicaid Services						About 🗸		
MEASURE INVENTORY	MEASURE STAT	US BY PROGRAM 0 — MEASURE	COMPARISON					
⑦ How do I search?	Enter keywords or I	ID to search the measures inventory	× Q					
TABLE CONTROLS	Show/Hide Colur	mns 🗊				Export Excel File 🔀		
FILTERS ®	2,301 MEASURE RESULTS 4,911 MEASURE PROGRAM RESULTS Measure Content Last Updated: 2017-12-30			Show 10 rows $\ll < 1 \ 2 \ 3 \ 4 \ 5 \ \ 231 $ $\circledast$ What are the Status Definitions?				
+ Programs	Add to Measure Comparison	<b>♦</b> Measure Title ⑦	NQF ♦ Endorsement Status	\$ <sup>NQF</sup> ID	Programs	J∓ Meaningful Measure		
+ Current Status		Diabetic Retinopathy: Communication with th Managing Ongoing Diabetes Care	e Physician 📀 Endorsed	0089	Medicare and Medicaid     Electronic Health Record	Transfer of Health		
Measure Groups		managing Origoing Diabetes Care			Incentive Program for Eligible Professionals (No Status) ⑦	Interoperability		
<ul> <li>Development Stage</li> </ul>					<ul> <li>Merit-Based Incentive</li> </ul>			

CMS Measures Inventory Tool: cmit.cms.gov



# Tamyra Garcia, MPH

### Acting Deputy Group Director Quality Measurement and Value-Based Incentives Group Centers for Medicare and Medicaid







# Applying the Meaningful Measures Framework to CMS Program

Goal: To create the most clinically meaningful, parsimonious measures set for each program.

- (1) Applied the clinical priorities set forth in the Meaningful Measures Initiative
- (2) Leveraged Guiding Principals to inform decisions
- (3) Engaged CMS Leadership using red-yellow-green approach
- (4) Solicited public comment
- (5) Finalized measures based on public comment

Current State: Identifying gaps for further measure development.











# Meaningful Measurement takes may concepts into account to determine the future of a measure

- Meaningful Measures Framework Guiding Principals to inform measure by measure decisions:
  - How do external stakeholders (ex. Beneficiaries, clinicians, specialty societies, quality improvement organizations, providers) use this measure?
  - Does this measure fulfill a statutory requirement? Is there another measure that can meet the statutory requirement?
  - Consider alignment with other programs. Do other programs/payers use of the measure?
  - Is this measure used in conjunction with another measure to ascertain performance?
     What is the measure's relationship with other measures in the program? Is the measure a part of a core set?
  - What is the level of reporting burden for providers?
  - What does the performance and trend data tell? Do we see improvement over time?





### Inpatient Quality Reporting Program EXAMPLE

#### Measure proposed for Removal

Influenza Immunization	Chart Prevention / Pop. Health	IQR: Used in IPFQR; Used by The Joint Commission; Part of HRSA MBQIP's core measure set. <u>Trends</u> : IQR - Topped out; Measure rate was 86 in Q1 2012,	Remove
		now 93.6 in Q4 2016.	

### Measure "to be retained" in HVBP and proposed for removal in IQR

Hospital-Level Risk-	Claims	IQR: Used in CMMI's Comprehensive Joint	Under	Retain
Standardized Complication	Outcome – Clinical	Replacement Model.	Discussion	
Rate Following Elective Primary Total Hip Arthroplasty and/or Total Knee Arthroplasty	Care	<b>HVBP</b> : HVBP will begin using for FY 2019 payment adjustments. Data collected through IQR. <u>Trends</u> : IQR & HVBP - Not topped-out; median rate 3.26 in Q3 2010-Q2 2013, now 2.74 in Q2 2013-Q1		
		2016.		





# What have we learned?

# What is next?

Identifying gaps for further measure development



# Kyle Campbell, PharmD

# Vice President, Pharmacy and Quality Measurement, HSAG







### Applying Meaningful Measures to Our Work

Used Meaningful Measures to support:

- Measure Development
- Measure Evaluation
- CMS Measure Development Plan (MDP) and Annual Report

# Key Benefits:

- Provides a focused conceptual framework to address national healthcare priorities
- Establishes clear objectives for quality measures (e.g., minimize burden)
- Supports consistency between measure development and evaluation activities





#### **Conceptual Framework Supporting Clinician Specialty Measure Development**

Meaningful	Meaningful Measure Area	Specialty					
Measures Priority/ MACRA Domain		Allergy/ Immunology	Emergency Medicine	Neurology	Physical Medicine and Rehabilitation	Rheumatology	
<b>Effective Prevention</b>	Preventive Care						
and Treatment/ Clinical Care	Management of Chronic Conditions						
	Prevention, Treatment, and Management of Mental Health						
	Prevention and Treatment of Opioid and Substance Use Disorders						
	Risk-Adjusted Mortality						
Making Care Safer/ Safety	Healthcare-Associated Infections						
	Preventable Health Care Harm						
Communication and Coordination/ Care Coordination	Medication Management Admissions and Readmissions to Hospitals						
	Transfer of Health Information and Interoperability						
Person and Family Engagement/ Patient and Caregiver Experience	Care Is Personalized and Aligned With Patient's Goals						





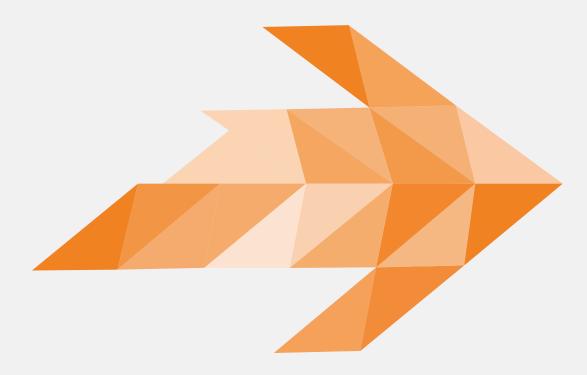
#### **Preventable Harm Dashboard from the 2018 Impact Assessment Report**

Measure Name (NQF #)/ Program Use	Progress/ AAPC <sup>b</sup>	Most Recent # of Providers Included/ Type	Most Recent # of Patients Included/ Method	Baseline Result <sup>c</sup> / Year	Most Recent Result <sup>c</sup> / Year	Achievable Result <sup>d</sup>		
7 – Complications Following Total Hip Arthroplasty (THA) and Total Knee Arthroplasty (TKA) (NQF #1550) <sup>e</sup> ( $↓$ = Favorable)								
Hospital: IQR, VBP	<b>-</b> 4.1%⁵	3,483 Hospitals	906,663 Population	3.4%¢ 2012	3.0%∝∿ 2015	1.4% <sup>d</sup>		
8 – Percent of Residents or Patients	with Pressur	e Ulcers That	Are New or V	Vorsened <sup>e</sup> ( <sub>`</sub>	↓ = Favorable	e)		
NHQI (Short-Stay) (NQF #0678)	-12.8% <sup>b</sup>	47,256 Nursing homes	18,578,724 Population	1.9%⁰⁰ 2011	1.1%∞ 2015	0.1% <sup>d</sup>		
NHQI (Long-Stay) (NQF #0679)	<b>-</b> 4.3% <sup>▶</sup>	46,527 Nursing homes	10,844,827 Population	7.8% <sup>c∞</sup> 2011	6.6% <sup>c↔</sup> 2015	1.8% <sup>d</sup>		
9 – Percent of Residents Experiencing One or More Falls with Major Injury (Long-Stay) (NQF #0674) <sup>e</sup> ( $↓$ = Favorable)								
NHQI	0.2%Þ	46,911 Nursing homes	15,200,513 Population	3.2% <sup>∞∞</sup> 2011	3.3% <sup>c00</sup> 2015	0.3% <sup>d</sup>		



# Dale Bratzler, DO, MPH

#### Enterprise Chief Quality Officer, Oklahoma University Health Sciences Center













# Thank you!