



American Association on Health & Disability

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AAHD - Dedicated to better health for people with disabilities through health promotion and wellness



LAKESHORE

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[Senator Murray]

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RE: Persons with Co-Occurring Mental Illness and Substance Abuse Disorder; Persons with Co-Occurring Mental Illness and Chronic Medical Conditions; Persons with Co-Occurring Mental Health and Intellectual and Other Developmental Disabilities; Persons with Co-Occurring Behavioral Health Conditions and Disabilities

Thank you Susannah and Charolotte for your availability, openness, and responsiveness to the Mental Health Liaison Group (MHLG).

As I mentioned at the March 4 MHLG meeting, I have been involved with the MHLG since 1971 (on behalf of DC-based six national disability and mental health organizations). I am the father of a 31 year old man who is a client of the Maryland ID/DD system and who lives with co-occurring mental illness and chronic physical health conditions.

This memo attempts to highlight some data points on persons with co-occurring conditions; share some analysis and white papers on the topic; and list some possible federal policy initiatives responding to these challenges.

The possible policy ideas are those of the American Association on Health and Disability and the Lakeshore Foundation and do “not” reflect the thinking or positions of leading behavioral health, disability, or developmental disabilities national organizations. During the past several months, I have been involved in discussions with some of these organizations but there is “no” agreed upon proposals. Also, some of the possible policy ideas here are proposed in papers and webinars by some of these leading national organizations (some of these resources are identified below).

Data Points on Persons with Co-Occurring Conditions

Attached:

1. Co-Occurring Serious Mental Illness (SMI) and Substance Use Disorder (SUD) – chart from December 2017 Interdepartmental Serious Mental Illness Coordinating Committee report.
2. People with Serious Mental Illness have higher rates of chronic medical illness (and shorter life spans) – charts from February 24, 2022 National Council on Mental Wellbeing webinars slides on integrating care.
3. Co-Occurring Mental Illness and ID/DD – from August 9, 2018 SAMHSA webinar slides on emerging best practices.
4. Co-Occurring Mental Illness and ID/DD – ID/DD only vs dual diagnosis costs – Vaya Health Managed Care Plan, North Carolina; from SAMHSA April 19, 2017 webinar on the pivotal role of Medicaid in co-occurring ID/DD and BH slides.
5. Co-Occurring Mental Illness and ID/DD – Demographic excerpts from NASDDDS-HSRI October 2019 National Core Indicators Data Brief
6. Persons Dually Eligible for Medicare and Medicaid by Age and Chronic Conditions – February 2022 MACPAC Data Book on Persons Dually Eligible for Medicare and Medicaid

There are 12.2 million individuals enrolled in both Medicare and Medicaid (dually eligible persons); 4.6 million are people with disabilities under age 65. Many dually eligible persons have complex care needs, including chronic illness, physical disabilities, behavioral health issues, and cognitive impairments; frequently these are co-occurring conditions. These persons, on average, use more services and have higher per capita costs than those beneficiaries enrolled in Medicare or Medicaid alone. Many live with major social risk factors. Although Congress created multiple authorities to integrate their care, in 2019 only about 10% of the dual-eligible population are enrolled in integrated care programs, such as the Medicare-Medicaid financial alignment initiative, PACE, dual eligible special needs plans (D-SNPs), and Medicaid Managed

FFS programs. The division of coverage between Medicare and Medicaid results in fragmented care and cost shifting. A recent RAND study, commissioned by CMS, documented dually eligible persons in MA programs had much greater clinical care quality disparities (using HEDIS measures) than non-dually eligible persons. We realize that Medicare and Medicaid are the jurisdiction of the Senate Committee on Finance; the data is shared here because of its impact on co-occurring conditions.

Co-Occurring Conditions: Some Analysis and White Papers

Available upon request:

1. NASMHPD August 2019 assessment paper #8 – Co-Occurring Mental Health and Substance Use Conditions: What Is Known; What’s New
2. NASDDDS-NADD-NASMHPD paper: Supporting Individuals with Co-Occurring Mental Health and ID/DD; May 2021
3. NASMHPD August 2017 assessment paper #7: Co-Occurring Conditions – The Vital Role of Specialized Approaches
4. NASMHPD August 2019 assessment paper #3: Developing a Behavioral Health Workforce Equipped To Serve Individuals with Co-Occurring Mental Health and Substance Use Disorder
5. Administration for Community Living (ACL) funded: Mental Health and Developmental Disabilities National Training Center: a joint project of the University of Kentucky, University of Alaska, and Utah State University
6. Administration for Community Living (ACL) paper: “Key Elements of a No Wrong Door System of Access to LTSS for All Populations and Payers.” The ACL No Wrong Door web page has multiple resources, several by AARP.
7. Obesity Medicine, June 2021 article: Concurrent Mental Health Conditions and Severe Obesity
8. CMS MMCO RIC summary, June 2020: Supporting Persons with Co-Occurring ID/DD and Behavioral Health Needs – New York Partners in Health program
9. National Academy of Medicine, December 2021 three-day summit – Optimal Integrated Care for People with ID/DD. Specifically:
 - a. Sharon Lewis, HMA, on “Rethinking Holistic Coordination”
 - b. Charlene Wong, Duke University, on “Reimagining Models of Care for People with ID/DD: Integrating Cross-Sector Data.”
10. HHS ASPE, September 22, 2021: “Considerations for Building Federal Data Capacity for Patient-Centered Outcomes Research Related To ID/DD.”
11. The Arc: Support Needs of People with ID/DD and MH Needs and Their families
12. The Arc: Training Needs of Professionals Serving People with ID/DD and Mental Health Needs
13. PCORI, January 2022 Research Funding Announcement – Mental Health and Developmental Disabilities Research
14. SAMHSA April 19, 2017 webinar slides (pivotal role of Medicaid) on addressing the needs of persons with co-occurring Mental Health and ID/DD
 - a. Slide #28: specialized training and provider networks needed

- b. Slide #24: North Carolina Managed Care Organization serving persons with co-occurring ID/DD and Mental Illness: To serve a person with ID/DD “only” - \$48,000 a year. To serve a person with co-occurring ID/DD and Mental Illness: \$64,000 a year

Persons with “**Complex Health and Social Needs.**” During the past two years, several national projects, funded by seven foundations, have focused on recognizing and addressing the needs of persons with complex health and social needs. These are folks living with co-occurring conditions and frequently severe conditions. Many of their work and ideas would appropriately serve persons with co-occurring BH, disability, and chronic medical conditions.

Possible Federal Policy Initiatives Responding to the Challenges Faced by Persons with Co-Occurring Conditions

1. When I worked with NAMI (National Alliance on Mental Illness): in 1999-2000, I facilitated a group of advocates that suggested that, at state discretion, states could use their SAMHSA Mental Health Block funds to serve persons with co-occurring mental illness and SUD (primary diagnosis of SUD); and, at state discretion, states could use their SAMHSA Substance Use both Prevention and Treatment Block Grant funds to serve persons with co-occurring SUD and mental illness (primary diagnosis of mental illness) – with appropriate, individualized, and effective support for each of the co-occurring conditions. Established providers and public officials opposed this idea.
 - A. Repeat the state flexibility discretion and require an annual public reporting of such fund use by persons with co-conditions (both primary diagnosis and secondary diagnoses).
 - B. Use the same process in the SAMHSA Block Grants and the ACL disability and aging grants to states for designated categories of persons with a variety of co-occurring conditions.
2. The ACL No Wrong Door initiative largely addresses intake and eligibility processing for state and county aging and disabilities programs, and as a possible gateway to long-term services and supports (LTSS). Consideration could be given to expanding No Wrong Door tasks and encouraging state MH and SUD agencies to expand No Wrong Door approaches.
 - a. National Association of Medicaid Directors, February 2021 paper – “Medicaid Forward – Behavioral Health.” Paper advocates stream-line eligibility for services; and, continue to promote the integration of physical and behavioral health.
 - b. Consistent with the NAMD paper – reference the needs of persons with the variety of co-occurring conditions in proposals to expand behavioral health-general health-primary care bi-directional integration.
3. Council for Quality and Leadership (CQL) 2021 paper – “Organizational Supports To Promote the Community Integration of People with Dual Diagnosis of ID/DD and Psychiatric Disabilities.” Federal grant funds could support these organizational supports.

4. Consistent with: HHS ASPE, September 22, 2021: “Considerations for Building Federal Data Capacity for Patient-Centered Outcomes Research Related To ID/DD” - Federal grant funds could support public sector service program data systems to specifically address persons with co-occurring conditions.
5. Consistent with: NASMHPD August 2019 assessment paper #3: Developing a Behavioral Health Workforce Equipped To Serve Individuals with Co-Occurring Mental Health and Substance Use Disorder – Federal grant funds could support public sector service program workforce training.

Again: these possible policy ideas are those of the American Association on Health and Disability and the Lakeshore Foundation and do “not” reflect the thinking or positions of leading behavioral health, disability, or developmental disabilities national organizations. We hope these ideas stimulate your thinking about how to address the needs of persons with a variety of co-occurring conditions as you consider the reauthorization of SAMHSA and related programs.

Thank you for your consideration. We hope some of this is helpful.

Clarke

The American Association on Health and Disability (AAHD) (www.aahd.us) is a national non-profit organization of public health professionals, both practitioners and academics, with a primary concern for persons with disabilities. The AAHD mission is to advance health promotion and wellness initiatives for persons with disabilities. AAHD is specifically dedicated to integrating public health and disability into the overall public health agenda.

The Lakeshore Foundation (www.lakeshore.org) mission is to enable people with physical disability and chronic health conditions to lead healthy, active, and independent lifestyles through physical activity, sport, recreation and research. Lakeshore is a U.S. Olympic and Paralympic Training Site; the UAB/Lakeshore Research Collaborative is a world-class research program in physical activity, health promotion and disability linking Lakeshore’s programs with the University of Alabama, Birmingham’s research expertise.

Sincerely,



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National Quality Forum (NQF) Member, NQF Measure Applications Partnership (MAP) Coordinating Committee (July 2021-present); NQF Medicare Hospital Star Ratings Technical Expert Panel (June-November 2019 and September-October 2020); workgroup on Medicaid

adult measures (appointed 2016 and 2017); Medicaid-CHIP Scorecard Committee (appointed October 2018); and Measure Sets and Measurement Systems TEP (June 2019-August 2020). Member, National Quality Forum (NQF) workgroup on persons dually eligible for Medicare and Medicaid (July 2012-July 2017) and NQF population health task force (2013-2014) (<http://www.qualityforum.org/>) and NQF representative of the Consortium for Citizens with Disabilities (CCD) Task Force on Long Term Services and Supports (<http://www.c-c-d.org/>). 2016-2017 NQF duals workgroup liaison to the NQF clinician workgroup. 2015-2016 and 2014-2015 NQF duals workgroup liaison to the NQF PAC/LTC workgroup. AAHD Representative to the CMS-AHIP-NQF Core Quality Measures Collaborative (CQMC) (2019-present).