

July 8, 2024

Honorable Members of the House Appropriations Committee

Dear Representative:

We, the undersigned, engage in advocacy and education on the rights, autonomy, and wellbeing of people with disabilities. Physical and psychological harm to persons with intellectual and developmental disabilities are issues of great concern to us. We were consequently disturbed to learn about a rider in the subcommittee markup of the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies funding bill prohibiting the FDA from banning medical devices or uses of medical devices to the extent that they are court-ordered. We write to voice our opposition to Sec. 722 of the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2025.

This provision would prevent the FDA from banning skin shock devices for behavior modification, something the FDA has been attempting to do for a number of years. This practice is widely disavowed by the medical, behavioral intervention, disability advocacy, and developmental disability support communities. However, it continues at a single facility in the United States despite the research likening its effects to those of torture. Indeed, the practice has received United Nations condemnation as a violation of the Convention Against Torture. In that facility, people are subject to skin shocks for conduct including not removing a jacket on command, saying "no" when shocked, or

¹ Banned Devices; Proposal To Ban Electrical Stimulation Devices for Self-Injurious or Aggressive Behavior, 89 Fed Reg 20882, 20882-20897 (proposed Mar 26, 2024) (to be codified at 21 C.F.R. § 882 & 21 C.F.R. § 895.

² No. 20-1087 JRC v FDA, Brief of Amici Curiae (Jan. 22, 2021), https://www.iassidd.org/wp-content/uploads/2021/02/As-filed-Amicus-Brief.pdf

³ Seligman, M. E.., & Maier, S. F. (1967). Failure to escape traumatic shock. *Journal of Experimental Psychology*, 74(1), 1–9. https://doi.org/10.1037/h0024514

⁴ Méndez, J. E. (2013). Report of the Special Rapporteur on torture and other cruel, inhuman or degrading treatment or punishment, Juan E. Méndez (GE.13-11820). United Nations. 84–85. https://www.ohchr.org/sites/default/files/Documents/HRBodies/HRCouncil/RegularSession/Session22/A-HRC-22-53-Add4 EFS.pdf



tensing their bodies in anticipation of a shock.⁵ In its latest attempt to end this horror, the FDA has included findings that the device is both unsafe- due to the physical and emotional harms it causes- and ineffective at its stated purpose of behavioral modification.⁶

Because all current victims are subjected to skin shocks by court order, this provision would end the FDA's efforts to protect them from further suffering. While we respect the knowledge and skill of judges in their chosen field, legal professionals rarely have medical qualifications. Decisions about the safety and efficacy of medical devices are best left to people of relevant education, training, and experience such as those who fill the ranks of the FDA. These are not choices the courts are well-equipped to make. Abrogating the FDA's authority in this way could have dangerous consequences beyond even these weighty concerns.

For these reasons, we call on you to oppose torture and leave decisions about the safety and efficacy of medical devices in the hands of the FDA.

Please do not hesitate to contact John Poulos or Greg Robinson from the Autistic Self Advocacy Network at jpoulos@autisticadvocacy.org or grobinson@autisticadvocacy.org for further information regarding this or related concerns.

Sincerely,

National Organizations

Access Ready

Alliance Against Seclusion and Restraint

American Association of People with Disabilities

American Association on Health and Disability

American Civil Liberties Union (ACLU)

American Network of Community Options and Resources (ANCOR)

Arizona Developmental Disabilities Planning Council

Association of University Centers on Disabilities

Autism Society of America

⁵ Neumeier, S. (2012, April 16). *The Judge Rotenberg Center on Trial, Part One*. Autistic Self Advocacy Network. https://autisticadvocacy.org/2012/04/the-judge-rotenberg-center-on-trial-part-one/

⁶ See Footnote 1



Autism Speaks

Autistic People of Color Fund

Autistic Self Advocacy Network

Autistic Women & Nonbinary Network

Blue Fire, Inc.

Breaking Code Silence

Caring Across Generations

Center for Popular Democracy

Center for Science in the Public Interest

Coalition on Human Needs

Colorado Neurodiversity Chamber of Commerce

CommunicationFIRST

Council of Parent Attorneys and Advocates

Disability Rights Pennsylvania

Division on Career Development and Transition

Home and Community Positive Behavior Support Network

Human Services Research Institute

Justice in Aging

Lakeshore Foundation

MadFreedom, Inc.

NADD

National Association for Rights Protection and Advocacy

National Association of Councils on Developmental Disabilities

National Association of State Directors of Developmental Disabilities Services

National Center for Self-Determination

National Council on Independent Living

National Disability Rights Network (NDRN)

National Down Syndrome Congress

National Health Law Program

Not Dead Yet

Public Citizen

Queerability

Restraint Free World

Roustabout Media

Stop the Torture

TASH New England

The Advocacy Institute



The Alliance for Citizen Directed Supports

The Arc of the United States

The Autistic People of Color Fund

The Center for Outcome Analysis

The National Leadership Consortium

The National Leadership Consortium on Developmental Disabilities

The National Organization for Interdisciplinary Research and Evaluation (NOIRE)

The Partnership for Inclusive Disaster Strategies

United Spinal Association

World Institute on Disability

State, Territorial, and Local

504 Democratic Club

ADAPT Montana

AdvocacyDenver

Alaska Governor's Council on Disabilities and Special Education

Amnesty International Group 151, Boston

Another Way, Inc.

Arc West Central Colorado

Autism Alliance of MI

Bridges Supports Coordination LLC

Bright Futures Advocacy and Counseling LLC

Childhood Communication Services

Citizens Commission on Human Rights, New England Chapter.

Colorado Cross-Disability Coalition

Colorado Developmental Disabilities Council

Community Legal Aid Society, Inc.

Delaware County Advocacy & Resource Organization

Disability Law Center of Utah

Disability Law Center of Massachusetts

Disability Law Center of Alaska

Disability Law Colorado

Disability Policy Consortium

Disability Rights Arizona

Disability Rights Arkansas

Disability Rights California

Disability Rights Center of New Hampshire



Disability Rights Center of Kansas

Disability Rights Florida

Disability Rights Idaho

Disability Rights Maine

Disability Rights Maryland

Disability Rights Michigan

Disability Rights Mississippi

Disability Rights Montana

Disability Rights New Jersey

Disability Rights New Mexico

Disability Rights New York

Disability Rights North Carolina

Disability Rights West Virginia

Disability Rights Ohio

Disability Rights Oregon

Disability Rights Pennsylvania

Disability Rights Rhode Island

Disability Rights South Carolina

Disability Rights South Dakota

Disability Rights Tennessee

Disability Rights Vermont

Disability Rights Washington

Disability Rights Wisconsin

El Grupo Vida

Empowering Lives Foundation

Equip for Equality

Family Voices Colorado

Friends Meeting at Cambridge

Golden Heart Advocacy

Green Mountain Self-Advocates

Idaho Council on Developmental Disabilities

InVision Human Services

Kansas Council on Developmental Disabilities

Kentucky Protection and Advocacy

Keystone Muscle Therapy

Law Office of Matthew Engel

Loren Esposito LICSW LLC



Maine Developmental Disabilities Council

Mental Health Association in Michigan

Michigan Developmental Disabilities Institute

Native American Disability Law Center

Neighbours Inc.

Neurodivergent Academy

New Village

North Dakota Protection & Advocacy Project

Office for Pastoral Ministry with Persons with Disabilities, Archdiocese of Newark

Oklahoma Disability Law Center

Open Road Inclusive Community Consulting

PA Coalition for HCBS

Paths to Self Direction

Pennhurst Memorial & Preservation Alliance

Public Awareness Committee

Public Justice Center

Ripple Recovery

Seeking Employment Equality and Community

SPIN

Syntiro

The Arc - Jefferson, Clear Creek & Gilpin Counties

The Arc Michigan

The Arc of Adams County

The Arc of Colorado

The Arc of Massachusetts

The Arc of Pueblo Colorado

The Arc of Weld County

The Arc, Westwood, MA

The Collaborative for Citizen Directed Supports- NJ

The Provider Alliance

The RespectABILITY Law Center

Uplift, Inc.

Values Into Action New Jersey

Values Into Action- Pennsylvania

Vermont Center for Independent Living

Vermont Coalition for Disability Rights

Virginia Board for People with Disabilities



Vision For Equality West Virginia Developmental Disabilities Council

Individuals

Cheryl McCollins - Andre McCollins' mother
Dr. Algernon Lutwak - Medical Resident and Autistic Advocate
Jane Nisbet - Co-Author of Pain and Shock in America
Karen L. Davis - Disability Research and Advocate
Krista Cormier - Former resident of the Judge Rotenberg Center
Shain Neumeier - Autistic Lawyer and Advocate